# Goal II – *Accelerate* the State's Goal for Renewable Resources

- 1. California's Renewables Portfolio Standard
- 2. California's Solar Inventory
- 3. Solar on State Facilities Solicitation

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## **RPS Background**

- SB 1078 (Sher, 2002): 20% of retail sales from renewables by 2017
- RPS implemented jointly by CPUC/CEC
- 2003 Joint-Agency Energy Action Plan recommended accelerating target to 2010
- CEC Integrated Energy Policy Report recommends more ambitious goal for post-2010

## **CEC-CPUC RPS Collaboration**

### **CEC ROLE**

- Certify eligible resources
- Establish criteria for "incremental" output from existing geothermal facilities
- Supplemental Energy Payments
- Accounting system to track and verify RPS compliance

### **CPUC ROLE**

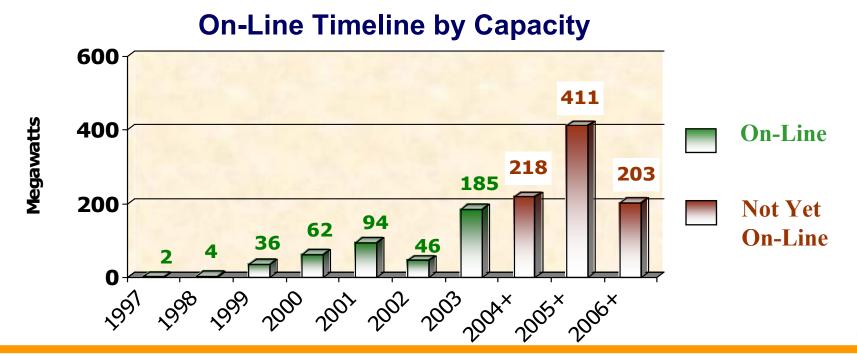
- MPR methodology
- Least-cost-best-fit process
- Rules for flexible compliance
- Standard contract T & Cs
- IOU procurement plans, baselines and targets
- Approve or reject proposed contracts
- Ensure RPS competitiveness
- Define rules for ESPs & Community Choice Aggregators

## **Energy Commission's RPS Implementation**

- •Adopted Guidebooks in 2004:
  - Renewable Portfolio Standard Eligibility Guidebook
    - Describes the criteria and process for certifying renewables as eligible for California's RPS and Supplemental Energy Payments (SEPs); describes RPS tracking systems
  - New Renewable Facilities Program Guidebook
    - Describes the requirements applicants must satisfy to receive SEPs
  - Overall Program Guidebook for the Renewable Energy Program
    - Describes how the Renewable Energy Program will be administered
  - Began certifying facilities eligible for RPS June 2004

## New Renewables from the Renewable Energy Program

- New renewable projects online total 429 MW of capacity.
- More than half of the capacity (52%) from the participating new renewable projects is on-line.



## **Renewables Procurement**

- April 2004 The CPUC opened its RPS proceeding
  - The CPUC stated its commitment to achieving the Joint Agency Energy Action Plan's 20% RPS goal by 2010
  - The proceeding established the 2003 baseline of RPSeligible resources in each utility's portfolio

#### 2003 RPS Baseline

SDG&E	1.8%
SCE	17%
PG&E	12.3%

- June 2004 The CPUC adopted four Decisions that advance goal of accelerated RPS procurement:
  - Set the Standard Contract Terms and Conditions for RPS procurement (D.04-06-014)
  - Established the Market Price Referent (MPR) methodology for evaluating RPS bids (D.04-06-015)
  - Adopted methodology for calculating transmission costs associated with new renewable development (D.04-06-013)
  - Established a process for planning and building the first phase of Tehachapi transmission upgrades (D.04-06-010)

## Renewables Procurement (cont.)

 Standard Contract Terms Decision sets 2004 procurement targets for IOUs

#### 2004 Annual Procurement Targets

SDG&E	2.5%
SCE	18.2%
PG&E	13.2%

- July 2004 CPUC adopted Least-Cost Best-Fit (LCBF)
   Decision
  - This decision concludes Phase 1 enables IOUs to issue July 2004 solicitation.
  - Identifies how utilities should evaluate and rank RPS bids they receive
  - Provides milestones and schedule for 2004 RFO solicitation
  - Outlines contract approval process

- PG&E and SDG&E issued 2004 RPS Requests for Offers (RFOs) between July 1st and July 15th
  - Edison did not issue 2004 RPS solicitation it is waiting for interim procurement negotiations to conclude
  - IOUs will have short list of bidders ready by mid-October
  - Once IOU short lists are developed CPUC will calculate and release Market Price Referent (MPR)
  - IOUs will file contract advice letters with CPUC by Dec 2004

- CPUC has started Phase 2 of RPS Proceeding
  - Sept. 2004 CPUC issued RPS Distributed Generation (DG)
    Ruling asking for comments on participation of DG resources
    in the RPS program
  - CPUC will issue another ruling Sept 2004 it is expected that ruling will address outstanding RPS issues:
    - Refinement of Market Price Referent methodology
    - Participation of small/multi-jurisdictional electric utilities, ESPs, and CCAs in the RPS program, etc.

## Western Renewable Energy Generation Information System: WREGIS

- WREGIS is a database of information and a forum for data exchange. WREGIS will:
  - Issue WREGIS Certificates
  - Prevent double counting
  - Achieve economies of scale
  - Allow California to meet its legislative requirements
  - Facilitate voluntary renewable energy credit trading throughout Western Electricity Coordinating Council (WECC) region
- July 2004 Western Electricity Coordinating Council Board approved housing WREGIS
- June Dec 2005 WREGIS system developed and operational

## **RPS Integration Cost Analysis Timeline**

#### Phase I

- Develop integration costs analysis methodologies
- Apply methodology to a one year analysis of existing renewable and non-renewable generation in California

#### Phase II

 Identify and evaluate generator attributes affecting integration costs (focus on wind and geothermal)

#### Phase III

- Finalize integration costs methodology and develop process for application in RPS bid ranking
- Coordinate with "Key Contacts" and solicit feedback
- Present findings in public workshops
- Finalize all reports with comments

**February 2004** Workshop: Presentation & discussion of methodology, results and findings; adoption of Phase I report

**April 2004** Wind & geothermal generator technology attribute studies completed; results to be incorporated into Phase III process development

**June 2004** Draft of integration cost methodologies & recommended process for analysis

**July 2004** Draft report sent to Utility Key Contacts

**Sept 2004** Report being finalized for public release, review & comment

Continuing multi-year analysis to investigate result sensitivities

Workshop planned: public discussion of proposed process for conducting cost analysis to support future renewables procurement

Draft report of multi-year analysis results

Oct 2004 Workshop planned on multiyear analysis

## **RPS - Looking Forward**

- Ensure adequate transmission system for new renewables development
- Establish RPS goals beyond 2010
- Develop rules for Electric Service Providers and Community Choice Aggregators
- Make SEPs available

## Inventory of California's Solar Programs

#### **Incentives**

#### **California Public Utilities Commission**

- Self-Generation Incentive Program (SGIP) Rebates for the lesser of \$4.50 per Watt or 50% of project costs on systems sized 30kW to 1 MW (CPUC is considering revision of incentive levels to accommodate additional projects)
- Solar Rate Incentives Net metered solar facilities are exempted from costs assessed on other electrical customers, such as standby charges, interconnection costs, and Department of Water Resources (DWR) surcharges Solar projects over 1 MW receive reduced charges or temporary exemptions
- Simplified Interconnection Process standardized and streamlined the interconnection rules for solar PV installations

#### **California Energy Commission**

- Emerging Renewables Program Rebates currently \$3.00 per Watt on systems up to 30 kW; Affordable Housing projects receive 25% higher than standard rebate
- Zero Energy New Homes (ZENH) \$10 million solicitation to develop and implement lower cost ZENHs for California climates
- Solar Schools Program Jointly funded with California Power Authority (CPA), 30 schools received funding for 700 kW of PV (program closed 6/04)

**Publicly-Owned Utilities** – SMUD offers reduced pricing on PV systems, LADWP solar program; other municipal utilities offer PV incentives for their customers

## Inventory of California's Solar Programs (Cont)

#### Tax Benefits

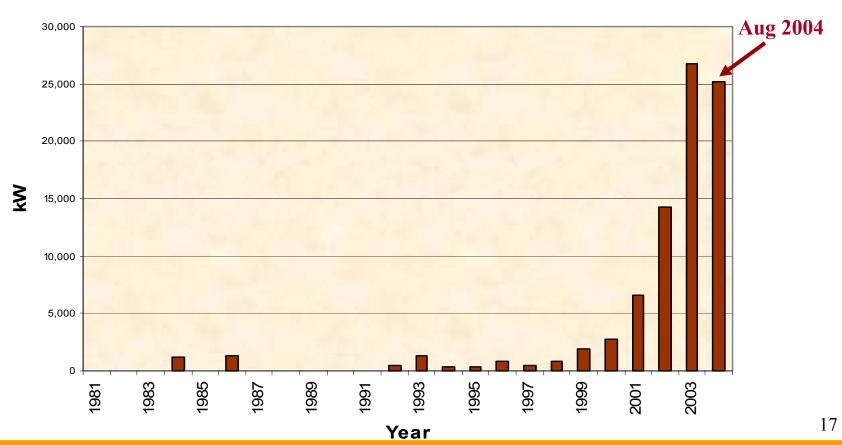
- •Property Tax Exemption 100% of the value of a PV system is exempt from property taxation for active systems installed before January 1, 2006.
- Deductions
  - •Publicly-owned utility customers can deduct 100% of interest on loans from their utility to purchase solar systems. Customers without access to such loans may be able to deduct interest from a home equity or improvement loan.
  - •For 2004 and 2005, the lesser of \$4.50 per Watt or 7.5% of a project's cost can be deducted from a customer's personal or corporate tax liability, for systems up to 200 kW.
- **Loans -** Industrial customers can apply to the CPA for tax-exempt, below-market loans under its Industrial Development Bond program.

#### Regulations

- •State buildings must incorporate solar power to the fullest extent feasible in existing structures by January 1, 2007, and where feasible on new facilities after December 31, 2002.
- •Under the state's RPS Program, owners of solar facilities will be able to sell rights to their "renewableness" to an investor-owned utility. The terms and conditions of this credit program are currently under development at the CPUC.
- •The state Solar Contractor Licensing program provides education and examinations to solar installers and contractors (license C-46).
- •The Economic Development Department is creating solar installer certification program.
- •State law prohibits restrictive covenants by homeowner's associations that would restrict the installation or use of solar facilities.

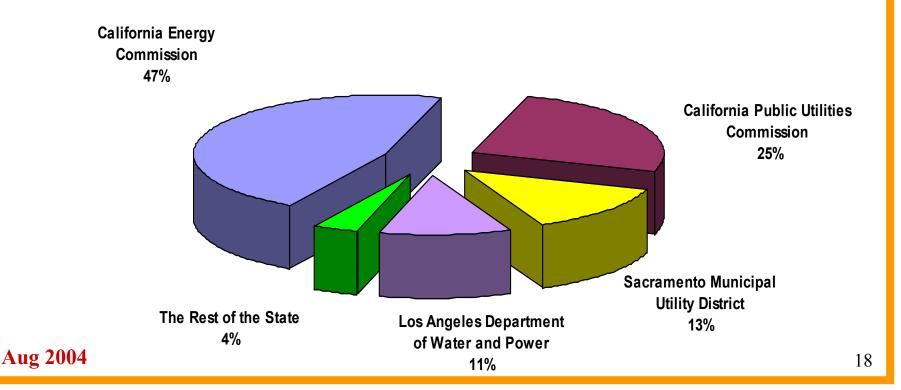
# California's Solar Inventory – Installed Capacity by Year

## Statewide Grid-Connected PV Capacity By Year

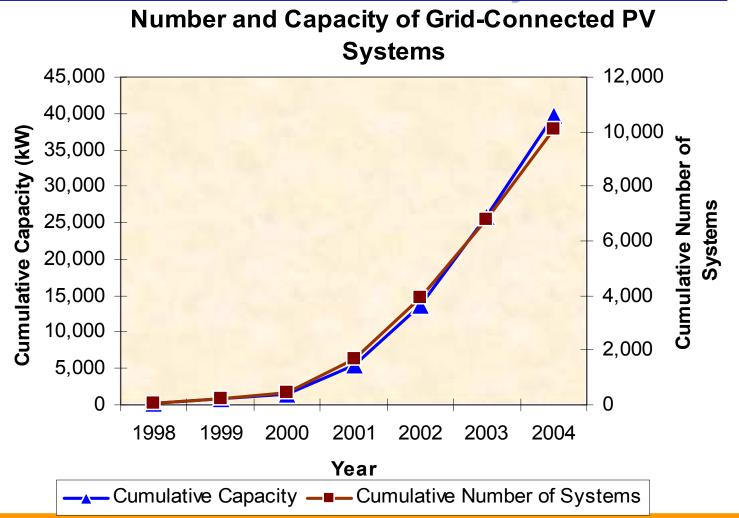


# California's Solar Inventory – Installed Capacity by Program

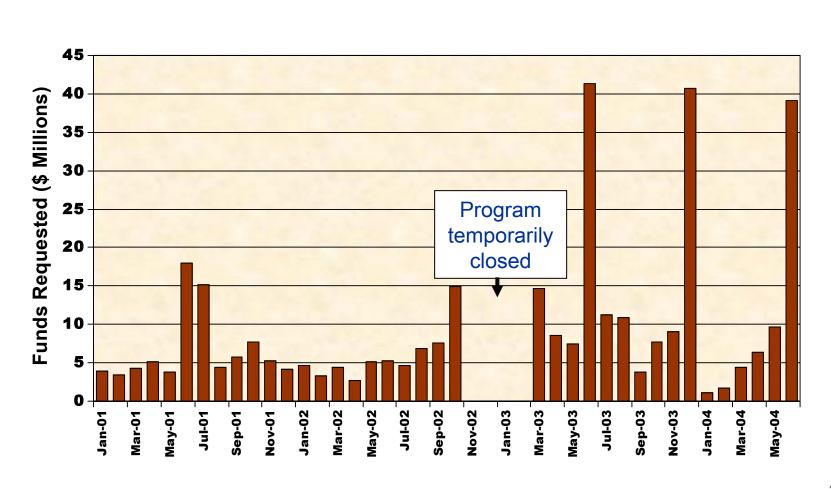
# Statewide Grid-Connected PV Capacity 85,044 kW



## Emerging Renewables Program's Installed Solar Inventory



# Emerging Renewables Program Funding Requested



## **Solar on State Facilities**

#### **Huge Solar PV Potential at California's State Facilities**

State Facilities	Near-Term Solar Potential (MW)
Corrections	25
State universities (UC, CSUS)	20-25
Caltrans	5-10
Office Buildings	3+
State Hospitals	2+
Near-Term State Potential	55-65

Local government & community college facilities offer 3-4 times this potential

## **Barriers & Solution to State Facility Solar PV**

#### Barriers

- High first cost, even after self-generation incentives
- Severely limited State <u>capital</u> (or appetite for increased debt)
- <u>Perceived risk</u> of dramatic electricity rate reductions or long-term solar performance issues that might not pay back investment
- Solution: New business model
  - Private party owns, finances and installs solar PV on State facility
  - Sells solar power to host via long-term cents/kWh contract
  - Power price guaranteed not to exceed utility tariff

## **CPA-DGS Solar Power Purchase Program**

### **CPA-DGS**

- Structure the program
- Market program to agencies
- Select solar providers

 Prepare solar purchase & site license agreements



#### **Host Site**

- License roof or ground footprint to 3<sup>rd</sup> party
- Pay for solar energy output via long-term solar power purchase contract
- Pass any incentive to 3rd party



#### **Third-Party**

- Finalize feasible sites
- Design/Build
- Finance
- Maintain
- Bill host site for solar energy produced

# State Facility Solar Power Purchase Program: First Round Experience

### **State Offer**

- 12 State sites of 200 kW 1 MW, totaling 4+ MW
- Third party cost net of incentives, tax credits, depreciation
- IOU price to beat: 10-12 cents per average kWh
- 20 or 25 year contract options

## **Bidding**

- 30 registered solar & financial bidders
- Bids from 2 teams for 7 sites (Caltrans, Corrections, CSUS, Mental Health), totaling 2.3 MW
- Price bids offered discounts of 30 to 35% from peak demand charges at some sites; 1% energy-only at Direct Access sites
- Offered choice of 20- or 25- year contracts

## State Facility Solar Power Purchase Program: Next Steps – Could take 5-6 mos.

Steps	Time
Host site acceptance of solar price	<1 month, most cases
CEQA review & compliance each site	1 month
Finalize & Sign Solar License Agreement & Solar Power Purchase Agreement	1 month
Detailed design review & construction approval process	1.5 - 2.5 months
Complete first site installation	1 month

- DGS handles Caltrans, Corrections, and Mental Health sites
- CSUS handles similar steps for its 4 sites